

CROSS-GOVERNMENT POLICY SUBMISSION

The People's European Reconstruction Programme

From	To	Date	Subject
Alex Anderson sometimesalex44@gmail.com	The Rt Hon Andy Burnham MP Prime Minister	12 August 2026	Three connected, evidence-backed policy proposals

The Rt Hon Andy Burnham MP
Prime Minister
10 Downing Street
London
SW1A 2AA

Dear Prime Minister,

I am submitting three connected policy papers for consideration by your office. I am addressing them to the Prime Minister because they cross departmental boundaries and require Cabinet-level coordination rather than being reduced to isolated correspondence with a single department.

**Freedom that can only be exercised by wealth is not freedom.
Sovereignty that leaves people powerless is not sovereignty.**

The attached papers are:

- The People's European Reconstruction Programme: a 26-slide programme covering a democratic return to the EU, enforceable rights, European defence and Ukraine production, trade, energy, materials, climate technology, health, migration, digital sovereignty, financial integrity and fiscal credibility.
- The No More Landlords Mortgage: my proposal for a publicly owned housing and mortgage bank that builds or acquires homes and gives households a direct route from paying rent to owning one secure primary residence.
- The Ladder: my graduated prison-reform model, moving from a secure floor through a bedsit, flat and house before the Gate, with autonomy earned through evidenced responsibility, work, education and treatment.

Why these proposals merit structured review

They respond to problems that government already measures: homes remain severely unaffordable relative to earnings; private renters carry a heavier average housing-cost burden than mortgagors; temporary accommodation is at exceptional levels; reoffending remains substantial; and employment, education and settled accommodation are strongly relevant to successful resettlement.

The papers use official and regulatory evidence to support the diagnosis and identify existing precedents. They also distinguish evidence from projection. I am not asking government to accept predicted outcomes on assertion: I am asking it to subject the designs to independent costing, legal and rights review, controlled pilots and measurable decision gates.

Authorship and protected development

The No More Landlords Mortgage and The Ladder are my system designs. The wider programme also includes original technical work, including Green Code AI and a crypto-accountability architecture. I am willing to discuss and develop these proposals, but I ask that my authorship is recorded and that confidential technical implementation details and intellectual property are not circulated outside a protected evaluation process without my agreement.

Requested action

Please ask the Cabinet Office or Number 10 Policy Unit to register and triage this submission, identify the appropriate responsible leads, and provide a written response naming the officials or departments to whom each paper has been referred. I would particularly welcome consideration of controlled demonstrators for the public mortgage model and The Ladder.

Because I am disabled and cannot reliably manage telephone calls, please communicate with me in writing at sometimesalex44@gmail.com.

The purpose of this submission is practical: use evidence, engineering and public institutions to give people homes, safety, healthcare, meaningful work, democratic power and a peaceful future. Government should be on the side of people, not merely a person.

Thank you for considering the material.

Yours sincerely,
Alex Anderson

Enclosures: (1) The People's European Reconstruction Programme; (2) The No More Landlords Mortgage; (3) The Ladder Prison Reform Proposal.

The People's European Reconstruction Programme

Rejoin Europe. Rebuild public power. Make freedom
practical for everyone.

Concept and proposals: Alex Anderson
12 August 2026

**PEOPLE
RIGHTS
PEACE
HOME
FUTURE**

Freedom must belong to everyone

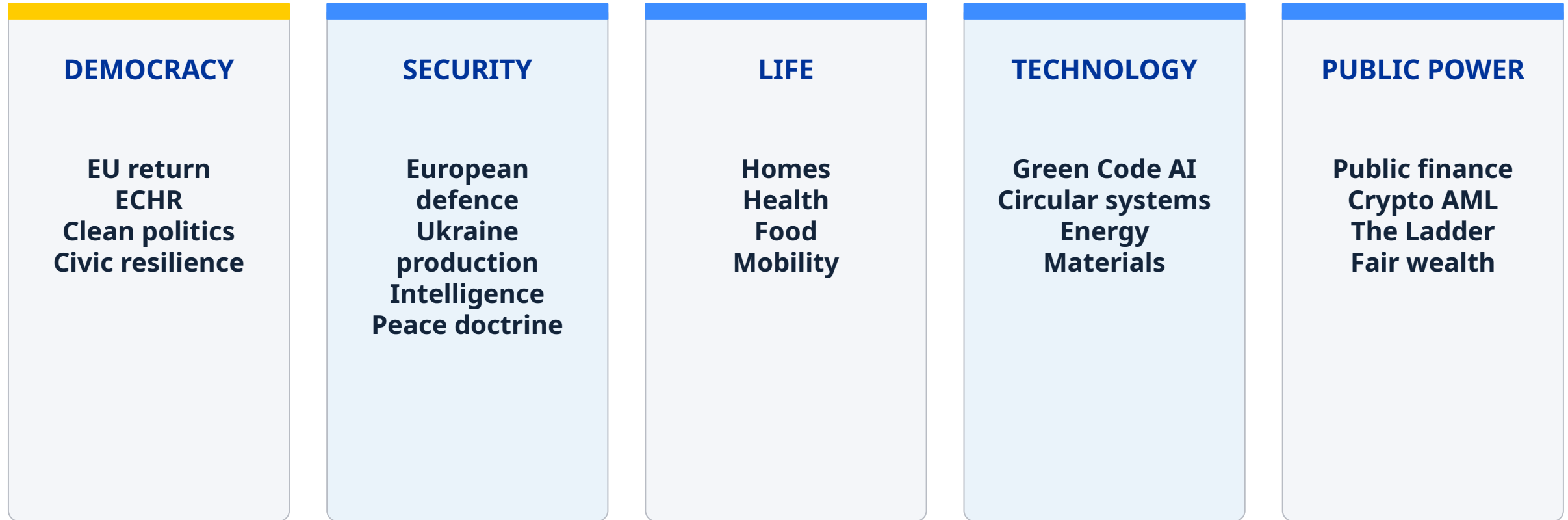
Freedom that can only be exercised by wealth is not freedom.

Sovereignty that leaves people powerless is not sovereignty.

The test for every policy

Does it increase the real safety, agency and opportunity of ordinary people - or merely the freedom of wealth to control them?

One programme, five connected systems



No strand works alone: housing affects health; energy affects industry; democratic trust affects every transition.

Return to the European Union

The destination

- Use the UK-EU reset as a route to full membership, not the endpoint.
- Apply through Article 49 and negotiate honestly against the EU acquis.
- Restore frictionless movement for people, goods, services, learning and research.
- Make the case through material gains and enforceable rights, not nostalgia.

The democratic mandate

- Publish negotiating objectives, trade-offs and independent costings.
- First vote: authority to negotiate membership terms.
- Second vote: accept or reject the final negotiated treaty.
- Put the two-stage process in statute with transparent judicially reviewable duties.

Make the ECHR concrete

Rights architecture

- The ECHR belongs to the Council of Europe; it is not an EU institution.
- Commit the UK permanently to the Convention and effective domestic remedies.
- Support completion of EU accession to the ECHR and renewed Charter protections through membership.
- Fund legal aid and accessible enforcement so rights exist in practice.

Democratic protection

- No ministerial power to disregard final judgments without lawful constitutional process.
- Independent courts, reasoned decisions and individual appeal.
- No ideology test for politicians or citizens.
- Use evidence-based anti-corruption law to protect institutions from abuse.

Investigate evidence - not enemies

Integrity law

Disclose donors and beneficial owners. Ban anonymous and foreign-state political funding. Audit parliamentary resources. Recover public money after proven misuse. Disqualify only through lawful findings.

Brexit truth commission

A time-limited, independent, OSINT-capable inquiry into incentives, money, contacts, claims and consequences. Scope may include Boris Johnson, David Cameron, Nigel Farage and other decision-makers - without presuming guilt.

Evidence standard

Label every claim: verified fact, supported inference, unresolved allegation or disproven claim. Give subjects disclosure, response and appeal. Refer evidence of offences to competent investigators.

Correction: a reported European Parliament staffing-fund recovery linked to Nigel Farage was about £39,653 - not proof that he 'stole millions'.

A defensive European force

Capability

- Unified European command for agreed missions, backed by national forces.
- Common procurement, logistics, cyber, space, air, maritime and civil-defence capacity.
- Interoperable with NATO, but capable of independent European action.
- A defensive doctrine centred on protecting territory, people and democratic institutions.

Control

- European and national parliamentary scrutiny of mandates and budgets.
- ECHR-compatible rules, legal advice and independent investigation of abuse.
- No automatic participation in US-led wars.
- Arms-export controls, end-use monitoring and public reporting.

UK-EU-Ukraine defence production

01

Joint demand

Ukraine identifies urgent battlefield and infrastructure needs.

02

Build together

UK, EU and Ukrainian factories licence and manufacture interoperable systems.

03

Sustain

Guaranteed contracts fund spares, maintenance, training and replenishment.

Priority families: air defence • drones and counter-drone • electronic warfare • artillery • protected mobility • cyber defence

A giant integrated European market

Inside Europe

- Single-market and customs access with one registration pathway.
- Streamlined VAT, professional qualifications, payments and enforcement.
- EuroMarket: a public-interest marketplace with transparent ranking and seller accountability.
- Business ties built around stable rules, competition and worker protection.

Trusted corridors

- Canada: transitional oil security plus uranium, critical minerals and clean-technology cooperation.
- Türkiye is not an EU member; it is a candidate. Build customs, energy, materials and security partnership while democratic conditions remain explicit.
- China: reciprocal access for certified affordable climate technology, with EU safety, labour, repair and data standards.

Energy, materials and shared intelligence

ENERGY GUARANTEE

Cap the unit price for an essential household allowance; add medical/disability allowances; price luxury use progressively. Joint purchasing, reserves, interconnectors and long-term clean-power contracts.

MATERIALS UNION

Shared stockpiles, recycling, materials passports, patent pools and strategic supply agreements with Canada, Türkiye and Ukraine. Invest in new materials and domestic processing.

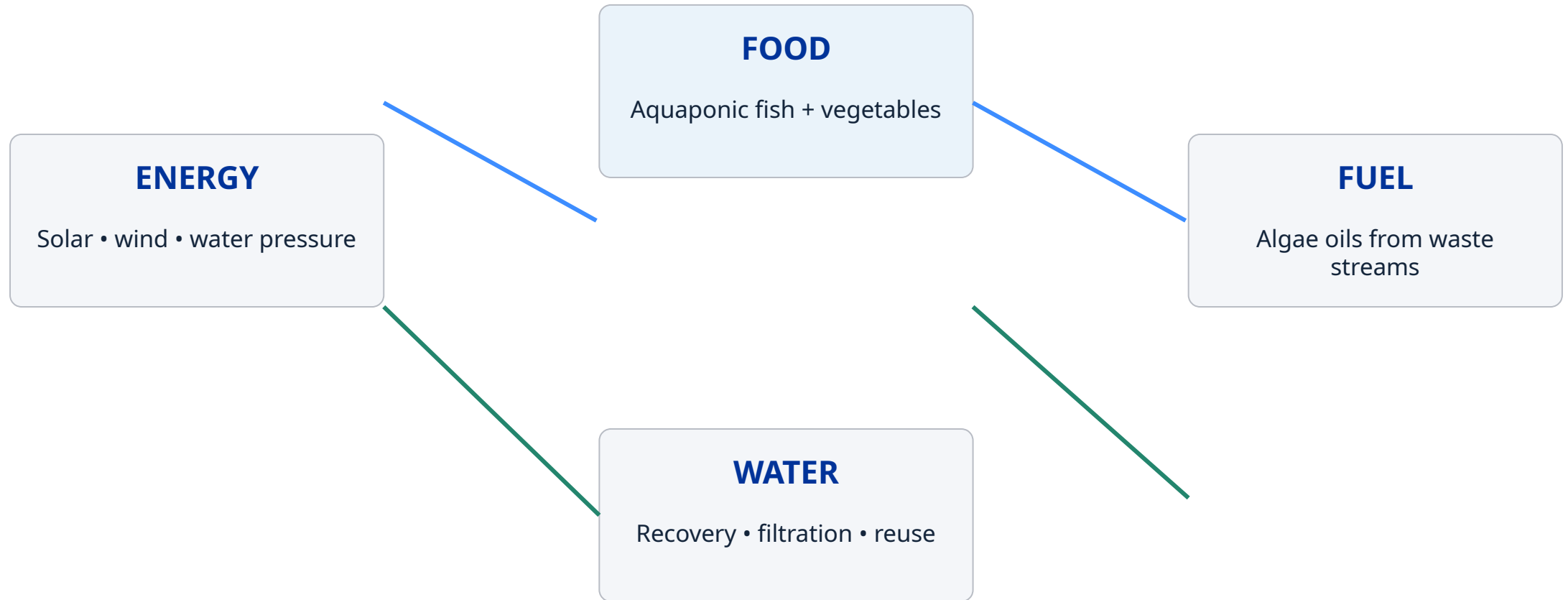
WEATHER NETWORK

Combine satellites, radar, rivers, oceans, soil and local sensors. The UK rejoined Copernicus in 2024, so strengthen participation rather than claiming a restart from zero.

INTELLIGENCE TREATY

Restore structured UK-EU sharing for hostile-state, cyber, terrorism and serious-crime threats under judicial, parliamentary, data-protection and ECHR oversight.

Use technology as a circular system



No perpetual motion claim: energy comes from sun, wind, flow, pressure, tides, heat or stored height. The design recovers useful work before water returns to food production.

Green Code AI: useful output per joule

Alex Anderson's design direction

- Do more useful work with less processing power and energy.
- Sparse, event-driven computation and specialised modules.
- Persistent reusable learning rather than repeatedly rebuilding the same result.
- Local CPU/NPU operation where possible; vendor-neutral interfaces.

Protected European pilot

- Benchmark accuracy, latency, memory and useful output per joule against defined baselines.
- Pilot in aquaponics, energy optimisation, weather alerts, waste, materials and public services.
- Independent security, bias, reliability and lifecycle-energy testing.
- Preserve Alex Anderson's authorship, confidential implementation details and intellectual property.

Climate action must be affordable

\$6.2k

reported 2026 China price floor for a Wuling Mini EV

CarNewsChina, Mar 2026

17-35.3%

EU countervailing duty range imposed on Chinese BEVs

European Commission

HOURS

possible module placement after site, utilities and approvals

Design constraint

People's EV agreement

Aim for safe sub-€10,000 urban EVs at scale through EU-China price undertakings, local assembly or licensing. Require crash safety, battery traceability, open diagnostics, right-to-repair, accessible/utility versions and battery reuse. A \$1,000 EU-road-ready car is not a credible current assumption.

European Rapid Homes

Certify two-bedroom steel modular homes with rock-wool insulation against UK/EU fire, structure, ventilation, corrosion, acoustic, accessibility and energy rules. Prepare land, foundations and utilities first. Reserve for owner-occupation, co-op and social use - not second homes.

The No More Landlords Mortgage

7.6×

median home price to median full-time earnings, England 2025

ONS, Mar 2026

34%

average gross income spent on housing by private renters

English Housing Survey 2023-24

132,410

households in temporary accommodation at 30 Jun 2025

UK Government

If a person can pay rent, the state should help that payment purchase a home.

1 Public bank builds or buys

2 Rent record informs affordability

3 Equity from first capital payment

4 One main home; no buy-to-let

5 Returns finance the next homes

Detailed governance, transition, underwriting and evidence are in the attached mortgage paper.

Health sovereignty means patient power

Rights to care and research

- No referral rejection without a named accountable clinician, written reasons and appeal.
- Automatic access to records and images; second opinion and cross-border referral routes.
- European trial matching and incentives for rare disease, pain, disability and neglected conditions.
- Do not exclude people without evidence because of poverty, geography, disability or communication needs.

Data and regulation

- CQC and GMC are British statutory bodies, not American agencies: reform them where necessary rather than misdescribe them.
- Reduce dependence on US corporate and extraterritorial control through UK-EU infrastructure and EMA alignment.
- No sale of identifiable or linkable health data; public register, access logs, minimisation and independent audit.
- Audit NHS platform contracts. Do not claim an illegal US data sale without evidence.

Migration policy with control and protection

Orderly system

- Secure the external border through common European standards and intelligence.
- Create legal work, study, family and humanitarian routes.
- Fast, fair decisions with legal advice, interpretation and independent monitoring.
- Enforce against exploitative employers and trafficking networks, not only migrants.

Shared responsibility

- Fair responsibility-sharing between states and properly funded reception.
- Return after final refusal only when safe, lawful and independently reviewable.
- Local investment so schools, health and housing capacity grows with population.
- ECHR and refugee-law compliance as operating rules, not optional rhetoric.

European digital public space

EUTUBE

- European-controlled or federated video infrastructure independent of US corporate control.
- Child protection, age-appropriate design, transparent moderation and meaningful appeal.
- User choice over ranking and recommendation; disclose paid influence and state media.
- Fair creator pay, data portability and no political loyalty test.

EuroMarket

- A streamlined marketplace for the integrated European business area.
- Verified sellers, beneficial ownership, product safety and repair data.
- Transparent rankings and fees; interoperability for payments and logistics.
- Public-interest governance with competition from private platforms preserved.

Crypto accountability with due process

PRIVATE TRACE

Cross-reference wallets, exchanges, companies, beneficial owners, banks, donations and conversion routes.

REGULATOR VIEW

Travel-rule data, suspicious-activity pathways, aggregate linked transfers and freeze/recovery status.

PUBLIC WARNING

Name unauthorised providers, sanctioned actors and proven findings; publish explainable risk alerts.

PUBLIC EXPLORER

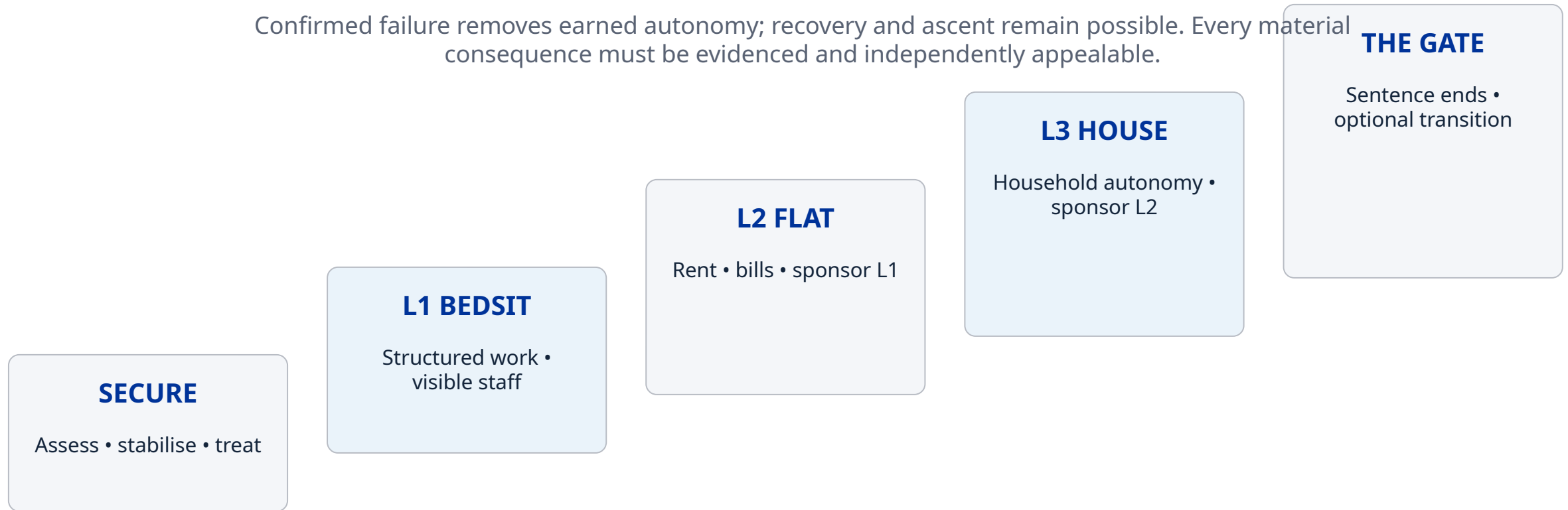
For legally publishable cases: origin, controller, amount, chain, beneficiary, finding and recovered/missing funds.

Correction: crypto is not used solely for crime, banks do not create regulation, and naming every user would violate rights and investigations.
Identify people publicly only on a lawful basis.

The Ladder: practise freedom before release

Confinement is the sentence. Deliberate suffering is not.

Confirmed failure removes earned autonomy; recovery and ascent remain possible. Every material consequence must be evidenced and independently appealable.



Teach people how influence works

Defensive literacy

- Propaganda, repetition, fear, anger, scapegoating and cults of personality.
- Advertising, targeting, algorithms, scams, grooming, coercive control and deepfakes.
- Separate fact, inference, opinion, allegation and deception.
- Recognise emotional triggers, assert boundaries, de-escalate and seek help.

Anti-indoctrination safeguards

- Teach recognition and navigation - not offensive manipulation techniques.
- Open curriculum, inspectable sources and independent civil-rights oversight.
- Use cross-party and historical examples; assess reasoning, not approved beliefs.
- No secret profiling, political recruitment or punishment for dissent.

Freedom, public health and democratic wealth

A regulated drugs settlement

Decriminalise personal possession and move supply, where evidence supports it, into tightly regulated medical or licensed channels. Doctors and pharmacists must not become coercive police. Tax legal markets and direct a defined share to the NHS, treatment, mental health and harm reduction. Pilot and publish health, crime and inequality outcomes.

Limit domination by extreme wealth

Alex proposes a £10m individual wealth ceiling. Before any ceiling, establish complete beneficial ownership, progressive wealth/land/inheritance taxation, political-donation limits, anti-monopoly enforcement and criminal penalties for concealment, fraud and evasion. Criminalising mere lawful ownership would require exceptional constitutional and human-rights justification.

The goal is democratic equality: stop wealth buying political power while keeping law evidence-based and compatible with fundamental rights.

Independent Europe, committed to peace

Strategic independence

- Cooperate with the United States when law and European interests align; no automatic war alignment.
- Independent European intelligence assessment, procurement and diplomacy.
- Parliamentary approval, published legal basis and defined defensive objective for force.
- Invest in conflict prevention, reconstruction and climate security.

Freedom without forced regime change

- Support democratic freedoms and human rights in Russia and Iran.
- Use targeted lawful sanctions against responsible actors, not collective punishment.
- Protect dissidents, journalists and civil society; pursue diplomacy and verification.
- Do not pretend Vladimir Putin controls Iran or promise liberation by outside invasion.

Earn back fiscal credibility

AA-

Fitch UK sovereign rating, stable outlook

Fitch, Feb 2026

£2.99tn

UK public-sector net debt, June 2026

ONS

94.9%

debt as a share of GDP, June 2026

ONS

Rule

Cover normal day-to-day spending from revenue across the cycle. Borrow for independently appraised productive investment. Publish a ten-year path for debt/GDP, contingent liabilities and sensitivity tests, with emergency escape clauses.

Growth and integrity

Build homes, energy, infrastructure, skills and research; reduce import exposure; capture public returns; enforce beneficial ownership and tax rules. Do not pursue indiscriminate austerity that destroys the capacity needed to repay debt.

A staged route from submission to delivery

NOW



Policy review

Route each proposal to a named policy lead; protect confidential designs.

0-6 MONTHS



Evidence and law

Independent cost, rights, security and feasibility review.

6-24 MONTHS



Pilots

Housing, Green Code, circular food-energy and Ladder demonstrators.

2-5 YEARS



Scale or stop

Publish outcomes; amend, scale or close through democratic decision.

No promise becomes policy without evidence, rights safeguards, a budget, a responsible institution and a measurable decision gate.

Evidence register: what the data supports

EU return

Article 49 defines accession; the terms require negotiation and unanimous/member-state approval.

Housing

ONS: median English home 7.6x median earnings in 2025. EHS: private renters spent 34% of gross income on housing in 2023-24.

Justice

Moj: 28.9% proven reoffending for Jan-Mar 2024 cohort; 37.8% employment at six months for reported 12m+ sentence cohort.

Energy/tech

EU energy reforms, Copernicus participation, algae research and EV price undertakings show usable precedents - not guaranteed outcomes.

Finance

Fitch AA-; ONS June 2026 debt £2.99tn / 94.9% GDP. AAA requires sustained credibility.

Full URLs appear in the speaker notes and in the two detailed annexes. Projections are labelled as projections; allegations are not treated as facts.

Put this programme before the people who can test it.

- Route the submission to named policy leads.
- Invite a written policy discussion.
- Protect Alex Anderson's authorship and technical IP.
- Select practical pilots with independent evaluation.

Be on the side of people, not merely a person.

HOUSING AS FREEDOM

The No More Landlords Mortgage



A public route from paying rent to owning one secure home

Concept and system design: Alex Anderson

Consolidated from Alex Anderson's prior and current proposals

Evidence-backed policy paper | 12 August 2026

A policy proposal for independent evaluation, democratic scrutiny and protected pilot development.

Executive proposition

If a person can pay rent, the state should help that payment purchase a home - safely, transparently and without turning housing into a speculative weapon.

The programme creates a public National Housing and Mortgage Bank that commissions homes, acquires suitable properties and offers owner-occupier mortgages directly. The public sector retains a legal charge until repayment, prices homes from transparent delivery cost rather than speculative scarcity, and recycles repayments and controlled interest into the next generation of homes.

What is original here

This paper consolidates Alex Anderson's No More Landlords Mortgage design. Existing programmes - Homes England, the 2026 National Housing Bank, Rent to Buy, First Homes and the permanent mortgage guarantee - demonstrate that public finance and occupancy restrictions are administratively possible. They do not already provide this complete system.

1. The problem the programme addresses

Evidence	Latest official finding	Design implication
Purchase affordability	In 2025, the median home in England cost 7.6 times median full-time earnings; Wales was 6.0 times.	Building at cost and controlling land uplift matter as much as changing loan terms.
Housing-cost burden	In 2023-24 private renters spent 34% of gross household income on housing on average, compared with 19% for mortgagors.	A reliable rent record can be relevant affordability evidence, but the mortgage must still be stress-tested.
Young adults	In 2024-25, 43% of households headed by someone aged 16-34 privately rented; 42% were owner-occupiers.	Target access where deposit and supply barriers are most severe.
Homelessness pressure	At 30 June 2025, 132,410 households were in temporary accommodation, including 172,420 children.	A build-and-acquire pipeline is essential; credit alone cannot solve a shortage.
Institutional precedent	The 2026 National Housing Bank and Homes England already deploy grant, equity and development finance.	Extend public capability into a ring-fenced owner-occupier mortgage arm.

Important correction: property does not have value only because criminals use it to hide money, and money laundering is not the sole cause of homelessness. Scarcity, land values, low incomes, housing costs and insecure tenancies also matter. Real estate is, however, recognised as a money-laundering risk, so beneficial-ownership and source-of-funds controls belong inside the programme.

2. System architecture

1. Create a publicly owned National Housing and Mortgage Bank with a statutory duty to expand secure owner-occupation, social housing and co-operative housing without inflating land prices.
2. Acquire public and brownfield land, capture planning uplift for the community, commission conventional and certified modular homes, and publish the full cost stack for every development.
3. Offer direct mortgages at the public funding cost plus administration, expected credit loss and a capped public return. Publish the formula; do not hide fees.
4. Treat verified rent and utilities payment history as evidence, alongside income, household needs and a forward affordability stress test. Do not require a deposit so large that the programme excludes the people it exists to help.
5. Create equity from the first capital payment. Keep a public legal charge until the loan is repaid and allow households to move by transferring verified equity into another qualifying primary home.
6. Recycle principal, interest margin and land-value returns into more homes, retrofit, infrastructure and hardship reserves.

3. Eligibility and the one-home rule

Rule	Operation	Protection
One primary residence	An individual or household may beneficially control one residential home under the programme.	Joint ownership of the same main home counts once; disability-related annexes and caring arrangements require tailored rules.
No buy-to-let or holiday use	The home must be occupied as the buyer's main residence.	Temporary absence for work, care, hospital, education or safety is permitted and documented.
No nominee avoidance	Companies, trusts, relatives, offshore entities and connected persons are checked for beneficial control.	Decisions use verified evidence, privacy law and a right of appeal.
Source of funds	Deposits, lump sums and early redemptions above risk thresholds receive enhanced checks.	Suspected criminal property is referred to competent authorities; freezing or recovery requires legal authority and due process.

4. Mortgage mechanics

Component	Proposed design
Price	Audited land, infrastructure, construction, finance and lifecycle reserve costs; no speculative developer margin.
Rate	Public borrowing benchmark + administration + portfolio credit loss + capped reinvestment margin.
Term	Target 10-15 years where household income and build cost make this safe; longer terms remain available where needed. A short term is an ambition, not an entitlement that overrides

Component	Proposed design
	affordability.
Deposit	Zero or low deposit for qualifying households, supported by a public first-loss reserve; no blanket removal of underwriting.
Affordability	Rent history, verified income, essential expenditure, future rate stress and household-specific needs. No automated rejection without reasons and human review.
Hardship	Payment reduction, term extension or time-limited pause before possession. Independent debt advice and written appeal.
Resale	Owner receives verified equity; resale price formula prevents short-term windfalls and preserves affordability for the next resident.

5. Building and acquisition pipeline

- Use public land, brownfield sites and transport-linked development; prevent public land being sold cheaply and repurchased expensively.
- Run open-book procurement with capped margins and performance bonds.
- Use modular construction where it passes UK fire, structural, ventilation, corrosion, acoustic, accessibility and energy standards. A module can be placed quickly only after planning, foundations and utilities are ready.
- Support UK and European manufacturing and allow certified international supply where it reduces cost without weakening labour, safety, environmental, repair or data standards.
- Acquire long-term empty homes and suitable private-rented properties through voluntary sale first; give sitting tenants first option to buy through the public bank.
- Use compulsory powers only for a defined public purpose, fair compensation and appeal.

6. Transition from multiple ownership

The long-term objective is to stop residential property functioning primarily as a store for concealed or extractive wealth while protecting lawful rights and avoiding sudden forced-sale shocks.

7. Create a complete beneficial-ownership register for residential property and require verified identity and source of funds at purchase, refinancing and high-risk transfer.
8. Introduce a defined transition period in which owners of multiple homes can sell to the occupier, the public bank, a council, a regulated housing association or a genuine resident co-operative.
9. Give tenants a first right to purchase with public-bank finance where the property is suitable and affordable.
10. Apply progressively stronger taxation and lending restrictions to additional homes while protecting temporary, inherited and relationship-breakdown cases through time-limited rules.
11. Permit corporate residential ownership only for public bodies, genuine co-operatives, charities and tightly regulated transitional or specialist purposes.

7. Public finance and economic accuracy

What raises output

Building, manufacturing, retrofit and infrastructure contribute to measured economic output. Mortgage repayments create public cash flow and a public asset. Merely transferring profit from a landlord to government does not automatically raise GDP; the wider benefit comes from additional construction, lower housing insecurity, reduced leakage, productive capacity and household spending power.

Public inflow	Public obligation	Control
Principal repayments	Refinance the housing asset and new construction	Ring-fenced revolving fund
Capped interest margin	Administration, losses, hardship reserve and further homes	Annual published formula and audit
Land-value capture	Infrastructure and local services	Local share guaranteed in statute
Rental savings and reduced temporary-accommodation use	Not guaranteed; measured against comparator	Independent evaluation, no double counting

8. Governance and safeguards

- Independent board with resident, local-government, housing, finance, construction, disability and anti-corruption expertise.
- FCA/PRA-aligned consumer protection, affordability and capital rules, adapted transparently for a public mission lender.
- No political direction of individual loans. Published eligibility, reasons, review and appeal.
- Open contracting, beneficial-ownership checks and a public development cost register.
- Data minimisation: no sale of borrower data; access logs; strict separation from immigration, advertising and political profiling.
- Quarterly reporting on completions, cost per home, arrears, hardship resolutions, repossessions, energy use, resident outcomes and geographic distribution.

9. Pilot and decision gates

Phase	Action	Decision test
0-6 months	Legislation, bank mandate, underwriting, land audit, resident design panel	Independent legal and fiscal review
6-18 months	Three regional pilots using public land, acquisitions and modular/conventional builds	Cost, safety and demand benchmarks met

Phase	Action	Decision test
18-48 months	1,000-home controlled demonstrator with published comparator	Affordability, arrears, build quality and public-value results
48+ months	Scale, amend or stop	Parliamentary vote on independent evaluation

10. Measures of success

- Total monthly housing cost as a percentage of disposable household income.
- Median deposit and time from eligibility to occupation.
- Build/acquisition cost versus comparable local homes, with land shown separately.
- Arrears, hardship resolution, possession and resale outcomes by protected characteristic.
- Energy use, defects, repairs and resident satisfaction.
- Homes added to net supply and households leaving temporary accommodation or insecure renting.
- Public cash flow, contingent liabilities and audited long-term asset value.

Evidence and sources

Accessed 12 August 2026. The figures below support the diagnosis or demonstrate policy precedent; they do not, by themselves, prove the projected results of Alex Anderson's proposed systems.

- **ONS, Housing affordability in England and Wales: 2025:** <https://www.ons.gov.uk/peoplepopulationandcommunity/housing/bulletins/housingaffordabilityinenglandandwales/2025>
- **English Housing Survey 2023-24: experiences of the housing crisis:** <https://www.gov.uk/government/statistics/english-housing-survey-2023-to-2024-experiences-of-the-housing-crisis/english-housing-survey-2023-to-2024-experiences-of-the-housing-crisis>
- **English Housing Survey 2024-25: age cohorts:** <https://www.gov.uk/government/statistics/english-housing-survey-2024-to-2025-age-cohorts/english-housing-survey-2024-to-2025-age-cohorts>
- **A National Plan to End Homelessness:** <https://www.gov.uk/government/publications/a-national-plan-to-end-homelessness/a-national-plan-to-end-homelessness>
- **Homes England and National Housing Bank investment prospectus 2026:** <https://www.gov.uk/government/publications/homes-england-and-national-housing-bank-investment-prospectus-2026/homes-england-and-national-housing-bank-investment-prospectus-2026-html>
- **HM Treasury, permanent Mortgage Guarantee Scheme:** <https://www.gov.uk/government/publications/2025-mortgage-guarantee-scheme>
- **First Homes scheme:** <https://www.gov.uk/first-homes-scheme>
- **Rent to Buy:** <https://www.gov.uk/rent-to-buy>
- **UK National Risk Assessment of Money Laundering and Terrorist Financing 2025:** https://assets.publishing.service.gov.uk/media/6877be59760bf6cedaf5bd4f/National_Risk_Assessment_of_Money_Laundering_and_Terrorist_Financing_2025_FINAL.pdf
- **FATF, risk-based guidance for the real-estate sector:** <https://www.fatf-gafi.org/en/publications/Fatfrecommendations/Guidance-rba-real-estate-sector.html>

PUBLIC SAFETY THROUGH PRACTISED RESPONSIBILITY

The Ladder



A graduated prison, work, treatment and resettlement model

Author and system designer: Alex Anderson

Original proposal dated 5 August 2026

Evidence-backed consolidated edition | 12 August 2026

A policy proposal for independent evaluation, democratic scrutiny and protected pilot development.

Executive proposition

Confinement is the sentence. Deliberate suffering is not.

The Ladder contains risk at a hardened external perimeter while creating a controlled internal route from dependence to demonstrated responsibility. People progress through ordinary-life environments only after sustained evidence of safe behaviour, work, learning, treatment and accountability. Confirmed failure removes earned autonomy; recovery and ascent remain possible.

Core operating rule

Contain risk at the perimeter; build capability inside; attach comfort to responsibility; make every consequence evidenced; and release people only after they have repeatedly practised freedom.

1. Why test a different model

Evidence	Latest finding	Implication for The Ladder
Reoffending	The proven reoffending rate for the January-March 2024 cohort was 28.9%.	A pilot must be judged against matched conventional-custody outcomes, not anecdotes.
Employment	Among people serving 12 months or more, 37.8% were in employment six months after release (May 2024-March 2025 cohort).	Real work and an employment bridge are central, but outcomes must be independently verified.
Accommodation	80.6% were in settled accommodation three months after custody in the reported cohort, with exclusions; official evidence treats accommodation as necessary but not sufficient.	The Gate needs a real housing route, not a discharge into instability.
Education	Official analysis states that people taking prison learning have significantly lower reoffending than peers; causal strength varies by study.	Learning should be purposeful, accessible and tied to recognised qualifications.
Cost	MoJ publishes annual cost-per-place and cost-per-prisoner data; the 2024-25 publication is the correct benchmark for a pilot business case.	Alex Anderson's £5.05m contribution model remains an illustration until tested.

2. The physical and behavioural ladder

Stage	Environment	Responsibilities	Movement test
Secure floor	High security, assessment, stabilisation and treatment	Safety plan; clinical needs; basic education; no deliberate	Multidisciplinary evidence that risk can be managed at Level 1

Stage	Environment	Responsibilities	Movement test
		deprivation	
Level 1	Private bedsit within secure site; visible staff; structured day	Work readiness, treatment, learning, hygiene, budgeting and respectful conduct	Sustained reliability, not one-off compliance
Level 2	Flat with less direct supervision	Real work or education; regulated rent, bills, food, savings; sponsor role for Level 1	Stable performance, safe relationships and practical competence
Level 3	Household setting within the perimeter	Greater domestic autonomy; employment; mandatory sponsor role for Level 2	Repeated safe use of freedom and completed release plan
The Gate	Sentence ends; release or voluntary civilian transition tenancy	Ordinary legal duties; voluntary support; no hidden extension	Release at lawful expiry remains unconditional

3. Progression, warning and sponsor algorithm

1. Level 3 residents are randomly allocated a Level 2 resident to sponsor; Level 2 residents are randomly allocated a Level 1 resident.
2. Sponsors model practical routines, help resolve problems early and record agreed support. They are not private prison officers and cannot impose punishment.
3. Concerns require recorded evidence, prompt disclosure to the affected resident and review by trained staff. Three confirmed warnings can move both sponsor and resident down one level where the evidence shows a genuine supervision failure.
4. Serious violence, coercion, escape activity or immediate danger can trigger rapid return to the secure floor, followed by a prompt independent review.
5. Disability, illness, neurodivergence, language or communication needs, poverty and protected disclosures cannot be treated as misconduct.
6. All material decisions are reasoned, recorded, witnessed where possible and appealable to an independent body.

Random allocation reduces favouritism and organised exploitation, but the algorithm must include conflict, gang, safeguarding and accessibility exclusions. No resident should be punished solely for another person's act. Sponsor consequences require proof of a defined failure to act, not collective liability.

4. Daily life: work, learning, treatment and responsibility

- Real industries and services under public or tightly regulated operation, with health and safety, worker representation and no displacement of ordinary workers through artificially cheap labour.
- Real wages with transparent deductions for tax, National Insurance where legally applicable, regulated rent, utilities, food, victim compensation where ordered, and protected savings.
- Education from literacy and numeracy through vocational, digital, civic and higher learning; recognised qualifications and disability adjustments.

- Evidence-based mental-health, addiction, trauma and offending-behaviour treatment, based on consent and clinical need. No ideological coercion or punitive denial of healthcare.
- Level 3 households plan meals, manage budgets, maintain homes, resolve ordinary disputes and practise appointments, travel planning and digital access within secure controls.
- Family contact and restorative processes where safe, lawful, desired by the victim and clinically appropriate.

5. Rights, safety and due process

Risk	Safeguard
Coercion disguised as rehabilitation	Confinement is the court's sentence. Treatment and learning are not ideological tests; sentence expiry cannot be extended administratively.
Arbitrary demotion	Published thresholds, disclosed evidence, representation, written reasons, time-limited emergency action and independent appeal.
Sponsor bullying or exploitation	Random assignment with exclusions, staff supervision, confidential reporting, rapid separation and sanctions based on proven individual conduct.
Unsafe work	Ordinary health, safety, equality and labour inspection; independent worker representatives; no commercial secrecy over incidents or pay.
Discrimination	Outcome monitoring by protected characteristic; reasonable adjustments; independent ombudsman; stop conditions for material unequal harm.
Victims ignored	Victim input into safeguards and evaluation without transferring sentencing or disciplinary power to private individuals.
Surveillance overreach	CCTV and digital monitoring limited to necessity, logged access, retention limits and independent audit.

6. The Gate and civilian transition

The sentence ends on the date set by law. Release cannot be made conditional on reaching Level 3 or on accepting a civilian programme. The Ladder's job is to make safe freedom routine before that date, not to create an indefinite sentence.

- Identity documents, benefits and bank access arranged before release.
- Confirmed accommodation and healthcare handover; no discharge into avoidable homelessness.
- Employment or education bridge with the resident's consent.
- Optional transition tenancy outside the perimeter, governed by ordinary housing law rather than prison discipline.
- Five-year follow-up for evaluation, using privacy-preserving linked data and voluntary qualitative research.

7. Separate voluntary military pathway

Strict separation

Military service is not a rung of The Ladder and is never the price of release. It is a separately legislated voluntary option for eligible adults after prolonged stability, independent advice and assessment.

- Eligibility only after 12-24 stable months at Level 2; Level 3 residents may also apply.
- Independent capacity, safeguarding, security and suitability assessment, with access to legal advice and a cooling-off period.
- A possible 10-15-year secure-service model would require ordinary pay, training, healthcare, pension rights and independent military justice safeguards.
- Combat deployment only under lawful democratic authorisation and the rules applying to the armed forces generally.
- Injury, disability, redundancy, whistleblowing or any non-fault discharge can never return a person to prison. Time served is credited. Alleged desertion or misconduct requires judicial process.

8. The 300-person demonstrator

Period	Activity
0-6 months	Co-design, legislation, site and workforce plan, independent evaluator, preregistered protocol, comparator and stop rules
6-18 months	Build or adapt one secure campus; recruit and train staff; establish industries, clinical services and appeals
18-54 months	Operate with 300 residents: 100 spaces per residential rung, secure-floor capacity flexed to need
54-60 months	Independent decision: scale, amend, continue research or stop
Up to five years	Track reconviction, serious harm, employment, accommodation, health, victim outcomes and public cost

9. Illustrative economics - not a forecast

Alex Anderson's original illustration assumes 300 residents; employment of 70%, 85% and 95% by rung; and £27,500 average earnings. It produces approximately £1.89m tax and National Insurance, £2.16m rent and utilities, £1.00m operating surplus and £5.05m total direct contribution. These are scenario inputs, not evidence of achieved results.

Line	Illustrative annual amount	Required validation
Tax and National Insurance	£1.89m	Employment status, tax treatment, wage distribution and actual hours

Line	Illustrative annual amount	Required validation
Rent and utilities	£2.16m	Affordability, lawful deductions, real service costs and retained savings
Operating surplus	£1.00m	Independent accounts; no exploitation or artificial labour subsidy
Total direct contribution	£5.05m	Avoid double counting; compare with full public cost and outcomes

The 2024-25 MoJ prison-unit-cost publication should be used to construct the comparator. Scale only if audited public value and safety outcomes exceed conventional custody after adjusting for resident mix, capital costs and selection effects.

10. Evaluation and stop conditions

- Public operator, independent ombudsman, judicial oversight, worker representation and structured victim input.
- Matched comparator and preregistered outcome measures; publish null and adverse results.
- Primary safety outcomes: serious violence, self-harm, escape, victimisation, staff injury and proven reoffending.
- Capability outcomes: qualifications, employment, settled accommodation, health continuity, savings, debt and family contact.
- Equity analysis by sex, race, disability, age, religion, sexuality and sentence type, with privacy protection.
- Mandatory pause or closure for uncontrolled violence, exploitation, systematic discrimination, manipulated accounts, unlawful punishment or materially worse outcomes.

Evidence and sources

Accessed 12 August 2026. The figures below support the diagnosis or demonstrate policy precedent; they do not, by themselves, prove the projected results of Alex Anderson's proposed systems.

- **Ministry of Justice, Proven reoffending statistics: January to March 2024:** <https://www.gov.uk/government/statistics/proven-reoffending-statistics-january-to-march-2024/proven-reoffending-statistics-january-to-march-2024>
- **Ministry of Justice, Offender employment outcomes to March 2025:** <https://www.gov.uk/government/statistics/offender-employment-outcomes-update-to-march-2025/offender-employment-outcomes-statistical-summary>
- **Ministry of Justice, Offender accommodation outcomes to March 2025:** <https://www.gov.uk/government/statistics/offender-accommodation-outcomes-update-to-march-2025/offender-accommodation-outcomes-statistical-summary>
- **Ministry of Justice, Prison education in England:** <https://www.gov.uk/government/publications/prison-education-in-england-educational-background-and-needs/prison-education-in-england-educational-background-characteristics-and-criminogenic-needs>
- **MoJ/HMPPS, Prison performance data 2024 to 2025:** <https://www.gov.uk/government/publications/prison-performance-data-2024-to-2025>
- **HM Inspectorate of Probation, custody and resettlement evidence base:** <https://hmiprobation.justiceinspectorates.gov.uk/our-research/evidence-base-probation-service/specific-types-of-delivery/custody-and-resettlement/>
- **HM Inspectorate of Probation, accommodation evidence base:** <https://hmiprobation.justiceinspectorates.gov.uk/our-research/evidence-base-probation-service/specific-areas-of-delivery/accommodation/>
- **Ministry of Justice, impact of employment on reoffending:** <https://assets.publishing.service.gov.uk/media/5a7c4f9740f0b6321db3855b/impact-employment-reoffending.pdf>