

PRE-ENABLER

PRE-ENABLER Form Pack - PE-1

Pre-Enabled Safeguarding & Evidence Notice with universal expansion, evidence, timeline and manifest sheets

Jurisdiction	England and Wales
Document status	Accompanying operational tool - proposed, non-statutory form
Version	PE-1 Version 1.0
Date	September 2026

Important status note. This is a proposed operational safeguarding and evidence tool. It is not currently a statutory form, does not itself create police powers or criminal liability, and is not a substitute for emergency services or independent legal advice.

Quick Guide

You do not need to know which law or offence may apply. Record what happened as accurately as you can and, wherever possible, tell the receiving authority how important information can be independently verified.

If you run out of space, use a PE-X Expansion Sheet. Do not renumber an item after submission. Corrections or new evidence should be added as a new version rather than silently replacing the earlier record.

Reference	Use
P	Person
O	Organisation
EVT	Event or incident
E	Evidence or evidence route
REF	Law, policy, standard, research, website or external reference
TRG	Future trigger
EXP	Expansion sheet

The form records evidence and routes to evidence. It does not determine guilt. Evidence pointing away from a suspected person should be recorded as carefully as evidence pointing towards responsibility.

Immediate danger: this form is not a substitute for emergency medical, police or safeguarding assistance.

PE-1

A. PRE-ENABLER Reference and B. About Me

Personal PRE-ENABLER reference

Date created

Current version

Authority reference (if supplied)

B. About Me

Full name

Date of birth

Address

Email

Telephone (if usable)

Preferred communication

☐ Email

☐ Telephone

☐ Secure online communication

☐ Other: _____

☐ Letter

☐ Text

☐ Representative

Accessibility or reasonable-adjustment requirements *For example: written communication only, extra processing time, advocate, accessible format.*

Representative or advocate (if applicable)

Name

Organisation

Contact details

PE-1

C. The Frame

Give the shortest useful explanation. You can expand the detail later without repeating the whole case.

What is this PRE-ENABLER about?**What serious harm are you concerned may occur?**

- | | |
|---|---|
| ☐ Death | ☐ Serious injury |
| ☐ Serious deterioration in health | ☐ Unsafe medical treatment |
| ☐ Withdrawal/refusal of necessary care | ☐ Abuse or neglect |
| ☐ Coercion | ☐ Exploitation |
| ☐ Criminal conduct | ☐ Professional misconduct |
| ☐ Institutional failure | ☐ Evidence interference |
| ☐ Other: _____ | |

Why are you concerned now?**What would you like the receiving authority to consider now?**

- | | |
|---|---|
| ☐ Record this notice | ☐ Preserve evidence |
| ☐ Confirm receipt | ☐ Assess immediate risk |
| ☐ Consider safeguarding | ☐ Consider investigation |
| ☐ Cross-reference an existing case | ☐ Obtain specialist advice |
| ☐ Record future triggers | ☐ Other: _____ |

PE-1

D. Context

Explain the relevant history: when the issue began, important earlier events, previous decisions, complaints, warnings or investigations.

Context / background

Continuation sheet(s), if used: EXP-

PE-1

E. People

Give every relevant person a permanent P-reference. Use PE-X for additional people.

Person reference: P-

Name

Role / relationship

Organisation

Address / location if relevant

Contact or identifying information

Why is this person relevant?

How can their involvement or information be independently verified?

Related event(s): EVT-

Related evidence: E-

Additional people on: EXP-

PE-1

F. Organisations

Give every organisation a permanent O-reference. Record where evidence should exist even if you do not possess it.

Organisation reference: O-

Name

Department / branch

Address

Website

Contact

Case / complaint / account reference

Why is this organisation relevant?

What evidence should this organisation hold?

Related event(s): EVT-

Related evidence: E-

Additional organisations on: EXP-

PE-1

G. Event / Incident Record

Create a separate EVT entry for each significant event. Use PE-T or PE-X for more events.

Event reference: EVT-

Date

Time

☐ Exact

☐ Approximate

Place

What happened?

People involved: P-

Organisations involved: O-

Supporting evidence: E-

How can this event be independently verified?

Was it previously reported?

☐ No

☐ Yes - to: _____ Reference: _____

Basis of your knowledge

☐ I witnessed it

☐ Recorded evidence exists

☐ Documentary evidence exists

☐ Another person told me

☐ I inferred it from other evidence

☐ Uncertain

What remains uncertain?

PE-1

H. Evidence Record

Create a separate E-reference for each evidence item or evidence route. It is acceptable to identify evidence held by somebody else.

Evidence reference: E-

Type

- | | | |
|--|--|---------------------------------------|
| ☐ Letter | ☐ Email | ☐ Message/chat |
| ☐ Photograph | ☐ Video | ☐ Audio |
| ☐ Medical record | ☐ Official document | ☐ Policy |
| ☐ Website | ☐ Screenshot | ☐ Data file |
| ☐ Computer/system log | ☐ Financial record | ☐ Witness |
| ☐ Physical item | ☐ Technical measurement | ☐ Other: _____ |

Title / short description

Date

Source / creator

Current holder / where to obtain it

Original / copy / download / screenshot / unknown

File name or URL (if relevant)

Relevant page / time / location within the item

Optional SHA-256 or other hash

What does this evidence appear to show?

How can investigators verify or obtain it?

Related event: EVT-

Related person(s) P- / organisation(s) O-

Does it contradict any part of your interpretation?

☐ No

☐ Yes

☐ Possibly

If yes or possibly, explain

PE-1

I. External References and J. Existing Reports

I. External reference - REF-

Title

Author / body

Date

Source / URL

Relevant page / section

Why is it relevant?

J. Existing report / case

Organisation

Date

Reference number

Person handling it (if known)

Current status / outcome

More references / reports on: EXP-

PE-1

K. Current Interpretation and L. Alternative Explanations

K. My current interpretation

What do you presently believe may explain what is happening?

Principal supporting evidence: E-

Current confidence

☐ Possible

☐ Strongly suspected

☐ Reasonably suspected

☐ I do not know - I want the evidence independently assessed

L. Alternative explanations

Could there be a misunderstanding?

Administrative or system failure?

Human or professional error?

Negligence?

Technical failure?

Coincidental or unrelated events?

Another explanation?

PE-1

M. Evidence Pointing Away from My Interpretation

This section is compulsory in principle: preserve evidence that may clear a person or disprove your own theory.

What evidence may show that your interpretation is wrong?

Is there evidence which clears or supports anyone you have identified?

Has anybody provided an alibi or alternative explanation?

What evidence would cause you to change your interpretation?

Related evidence references: E-

PE-1

N. Unknown Questions and O. Risk

N. What is still unknown?

1. Question

2. Question

3. Question

4. Question

5. Question

More questions on: EXP-

O. Risk

What are you concerned may happen?

Who could be harmed?

Potential severity

☐ Limited☐ Significant☐ Serious☐ Life-threatening☐ Fatal☐ Unknown

Possible timeframe

☐ Already occurring☐ Immediate☐ Days☐ Weeks☐ Longer term☐ Unknown

Evidence making this risk foreseeable: E- / EVT-

PE-1

P. Pre-Enabled Trigger

A trigger does not prove your theory. It identifies a future event that should cause the earlier evidence to be reassessed.

Trigger reference: TRG-

Event to watch for

Why would it matter?

What would independently confirm that it occurred?

Existing evidence connected with this trigger: E-

If this trigger occurs, please consider

☐ Reassessment of PRE-ENABLER

☐ Police reassessment

☐ Evidence preservation

☐ Other: _____

☐ Safeguarding review

☐ Medical review

☐ Notification of another authority

More triggers on: EXP-

PE-1

Q. Death or Incapacity Activation

If I die or become incapable of communicating in circumstances materially corresponding with risks, events or triggers recorded within this PRE-ENABLER, I request that this document and relevant supporting evidence be preserved and supplied to competent authorities for independent assessment.

I request that investigators determine what happened; whether my death or incapacity corresponds with a recorded trigger; whether the evidence I identified can be independently verified; whether other evidence exists along the routes I identified; whether a suspected criminal offence may have occurred; what evidence points towards responsibility; what evidence points away from responsibility; and what lawful action should follow.

I understand that the PRE-ENABLER does not itself establish guilt, create a criminal offence, mandate arrest, mandate prosecution or replace decisions belonging to police, coroners, prosecutors or courts.

Where relevant, I request that material within this PRE-ENABLER be made available to the appropriate coroner.

Specific instructions or evidential routes especially important after incapacity/death

PE-1

R. Chilcot Assessment

A compact challenge framework for the submitter and receiving authority.

Vision *What harm are we trying to prevent or understand?*

Analysis *What is presently known? What is evidence and what is assumption?*

Scenarios *What competing explanations or outcomes exist?*

Options *What can reasonably be done now?*

Legal implications *What law, duties or policies might apply? If unknown, leave for competent authority.*

Policy / strategy *What would success look like?*

Resources *What specialist knowledge or evidence is required?*

Planning *What should happen next?*

Performance *How will changes in risk be recognised?*

Evaluation *What evidence would establish substantiated / partly substantiated / disproved / unresolved?*

PE-1

S. Evidence Location and Access

Physical evidence location

Digital evidence location

Backup location

Person able to provide lawful access if I cannot - name and contact

Do not write passwords, PINs or private encryption keys into a generally circulated copy of this form.

How can authorised investigators lawfully obtain access?

PE-1

T. Declaration, U. Optional Witness, V. Receiving Authority

I confirm that, to the best of my knowledge, the information supplied is truthful; I have attempted to distinguish fact from interpretation; I have identified uncertainty where known; I have not knowingly falsified evidence; I have included significant evidence known to me which may contradict my interpretation; and I understand that competent authorities must independently assess the evidence.

I make this PRE-ENABLER so that my account, the evidence supporting or contradicting it, and the routes by which further evidence may be obtained remain identifiable if I later cannot explain them myself.

Name**Signature****Date****Time****U. Optional witness to creation/submission**

The witness confirms the existence and signing/submission of the document, not the truth of its allegations.

Witness name**Contact****Signature****Date****V. Receiving authority****Organisation****Officer / member of staff****ID / collar / staff number****Date received****Time received****Method / location****Authority reference number****Initial handling**

[] Receipt confirmed

[] Evidence recorded

- ☐ Existing case cross-referenced

☐ Safeguarding considered

☐ Supervisor notified

☐ No immediate action
- ☐ Immediate risk considered

☐ Investigation considered

☐ Other authority notified

Reason / decision record

Next action / review

Recorded by

PE-1

W. Version History

Never destroy an older version merely because the PRE-ENABLER changes.

Version	Date	Change	Evidence / expansions added	Initials

Additional version history on: EXP-

PE-X

PE-X - Universal Expansion Sheet

Use this sheet to continue any section. Give every expansion sheet its own EXP reference and cross-reference the relevant people, organisations, events and evidence.

PRE-ENABLER reference

Expansion reference: EXP-

Page ____ **of** ____

Continues section

- | | | |
|--|---|---|
| ☐ Frame | ☐ Context | ☐ Person |
| ☐ Organisation | ☐ Event | ☐ Evidence |
| ☐ Reference | ☐ Previous report | ☐ Interpretation |
| ☐ Alternative explanation | ☐ Exculpatory evidence | ☐ Unknown question |
| ☐ Risk | ☐ Trigger | ☐ Activation |
| ☐ Chilcot assessment | ☐ Other: _____ | |

Cross-references - P / O / EVT / E / REF / TRG

Continuation

How can the information on this sheet be independently verified?

Completed by

Date

Signature / initials

PE-E

PE-E - Evidence Register Continuation

PRE-ENABLER reference

E Ref	Date	Type	Description	Source / holder	Verification route	Related EVT / P / O

Evidence on this sheet that points away from the submitter's hypothesis

PE-T

PE-T - Event Timeline Continuation

PRE-ENABLER reference

EVT Ref	Date / time	Place	Event	People / organisations	Evidence	Verification route

PE-M

PE-M - Submission Manifest

Record exactly what was supplied so the package can later be audited.

PRE-ENABLER reference

Item	Reference	Description	Format / pages	Original / copy	Received

Total evidence items

Total expansion sheets

Total digital files

Submitted by

Received by

Date / time

PE-1

Final Operating Principle

The PRE-ENABLER is not an instruction to believe an allegation. It is an instruction to preserve the possibility of establishing the truth.

The person supplies the frame, context, evidence, route to further evidence, means of verification, alternative explanations, exculpatory evidence and foreseeable triggers.

If the person later cannot speak, investigators do not inherit a conclusion. They inherit a map. They can follow that map, test the evidence independently, apply the law, clear the innocent where appropriate and establish accountability where the evidence justifies it.

The witness may be gone. The route to the evidence should not be.